### 1993-94 SESSION COMMITTEE HEARING RECORDS

# Committee Name: Joint Committee on Finance (JC-Fi)

#### Sample:

Record of Comm. Proceedings ... RCP

- > 05hrAC-EdR\_RCP\_pt01a
- > 05hrAC-EdR\_RCP\_pt01b
- > 05hrAC-EdR\_RCP\_pt02

- > Appointments ... Appt
- > \*\*
- > Clearinghouse Rules ... CRule
- > \*\*
- > Committee Hearings ... CH
- > \*\*
- > Committee Reports ... CR
- > \*\*
- > Executive Sessions ... ES
- > \*\*
- > <u>Hearing Records</u> ... HR
- > \*\*
- Miscellaneous ... Misc
- > 93hrJC-Fi\_Misc\_pt36a
- Record of Comm. Proceedings ... RCP
- > \*\*

David J. Stute Director Suite 401 One East Main Street P.O. Box 2536 Madison, WI 53701-2536 (608) 266-1304 FAX (608) 266-3830

March 23, 1993

Senator Gary R. George Co-Chairperson Joint Committee on Finance Room 115 South, State Capitol Madison, WI 53702

Representative Barbara J. Linton Co-Chairperson Joint Committee on Finance Room 127 South, State Capitol Madison, WI 53702

Dear Senator/George and Representative Linton:

The Legislative Council's Special Committee to Review Emergency Medical Services was created to study the delivery of emergency medical services in Wisconsin and to determine how those services can best be provided, coordinated and regulated.

On January 21, 1993, I wrote to Secretary James Klauser of the Department of Administration (DOA) at the direction of the Special Committee on two recommendations that relate to the 1993-95 Biennial Budget request by the Department of Health and Social Services (DHSS). That letter (copy enclosed) stated that the Special Committee strongly supports the following two budget requests of the DHSS:

1. The DHSS requested \$50,000 in each fiscal year of the 1993-95 biennium to contract for the services of a physician to serve as the state emergency medical services (EMS) medical director. The state EMS medical director would be responsible for coordinating and encouraging physician involvement in local EMS activities and providing medical expertise to the state EMS program decision-making. This recommendation is one that has been not only recommended by the National Highway Traffic Safety Administration (NHTSA) when it reviewed Wisconsin's EMS system in 1990, but it has been consistently and strongly supported by all EMS organizations appearing before the Special Committee.

Senator Gary R. George Representative Barbara J. Linton March 23, 1993 Page 2

2. The DHSS requested an additional position in DHSS to administer funds distributed to local EMS providers and to vocational, technical and adult education (VTAE) districts. The Committee based its support for this request on testimony it received that there are significant delays in distribution of funds to local EMS providers caused by an inadequate number of staff.

In response to that letter, on February 9, 1993, Secretary Klauser sent the Committee a letter (copy enclosed) which stated, in part, that "The Governor believed it was premature to propose major programmatic additions prior to the completion of the Committee's deliberations."

At its March 1, 1993 meeting, the Committee reviewed the letter from Secretary Klauser and directed that a letter be sent to you as Co-Chairpersons of the Joint Committee on Finance, requesting that the Finance Committee support these two items by including them in 1993 Senate Bill 44.

The Special Committee strongly supports both recommendations. If I can be of any assistance or provide further information on this topic, please let me know.

Sincerely,

Representative Judy Robson

Chairperson/Special Committee to Review Emergency Medical Services

JR:wu;kja

Enclosures

cc: Secretary James Klauser, DOA Secretary Gerald Whitburn, DHSS



David J. Stute Director Suite 401 One East Main Street P.O. Box 2536-Madison, WI 53701-2536 (608) 266-1304 FAX (608) 266-3830

January 21, 1993

Secretary James Klauser
Department of Administration
101 East Wilson Street, 10th Floor
Madison, WI 53702

Dear Segretary/Klauser:

I am writing this letter to you in my capacity as Chairperson of the Legislative Council's Special Committee to Review Emergency Medical Services. A copy of the membership list of the Committee is enclosed for your information.

At its last meeting, the Special Committee made two recommendations that relate to the 1993-95 biennial budget request of the Department of Health and Social Services (DHSS). The Special Committee strongly supports both of the budget requests although the Special Committee has not yet made any decision on the funding source for these budget requests.

First, the Special Committee supports the DHSS budget request for \$50,000 in each fiscal year of the 1993-95 biennium to contract for the services of a physician to serve as the state emergency medical services (EMS) medical director. The state EMS medical director would be responsible for coordinating and encouraging physician involvement in local EMS activities and providing medical expertise to the state EMS program decision-making.

As you may know, a technical assistance team was appointed in 1990 by the National Highway Traffic Safety Administration (NHTSA) to review Wisconsin's EMS system. The NHTSA technical assistance team identified a number of shortcomings in Wisconsin's EMS system. One of its recommendations was that there should be a state EMS medical director to supervise the medical aspects of the state EMS program. The Paramedic System Medical Directors of Wisconsin has developed a job description for the state EMS medical director and I have enclosed a copy of that job description with this letter. The Special Committee feels that this contracted position is essential to a well-functioning EMS system in Wisconsin.

Secretary James Klauser January 21, 1993 Page 2

Second, the Special Committee supports the DHSS budget request for an additional position in DHSS to administer funds distributed to local EMS providers and to vocational, technical and adult education districts. Those funds are commonly referred to as "Act 102 funds" because they were originally appropriated in 1989 Wisconsin Act 102. The Special Committee has received testimony at its meetings that there are significant delays in distribution of Act 102 funds to local EMS providers. The position requested could help to expedite distribution of those funds.

The Special Committee strongly supports the two DHSS budget requests that are described in this letter. EMS needs to be given more attention at the state level. These two budget requests can significantly improve the attention that EMS receives and improve the state EMS system. An effective EMS system in Wisconsin can help to save lives and improve the public's health.

I hope that you will support these budget requests and I am willing to discuss them with you at any time.

Sincerely.

Representative Judy Robson

Chairperson, Legislative Council's Special Committee to Review Emergency Medical Services

JR:kja:jt;rah

Enclosures

cc: Secretary Gerald Whitburn
Department of Health and Social Services

Secretary Charles Thompson Department of Transportation TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER

SECRETARY



Mailing address: Post Office Box 7864 Madison, WI 53707-7864

February 9, 1993

The Honorable Judy Robson, Chairperson Legislative Council Special Committee to Review Emergency Medical Services 100 North Hamilton Street, Room 310 Madison, WI 53708

Dear Representative Robson:

Thank you for your letter regarding the Legislative Council Special Committee's recommendations regarding emergency medical services (EMS).

During recent budget deliberations, we discussed the various requests from the Department of Health and Social Services (DHSS) for the EMS program. Being aware that the Committee was analyzing many potential enhancements for this program, the Governor believed that it was premature to propose major programmatic additions prior to the completion of the Committee's deliberations. The Governor did, however, recommend that supplies and services funding associated with positions transferred to segregated funding (SEG) under Act 269 also be transferred to the SEG funding source. Further, he directed the Department of Transportation to assume responsibility for repair and maintenance of the EMS communications system, which was one item for which DHSS had requested funding in its budget request.

I look forward to the results of the Special Committee's study, and I thank you for your interest in this issue.

Sincerely,

James R. Klauser

Secretary

TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER

SECRETARY



Mailing address: Post Office Box 7844 Madison, WI 53707-7844

March 15, 1993

The Honorable Gary R. George, Co-Chair The Honorable Barbara Linton, Co-Chair Members of the Joint Committee on Finance 113 South, State Capitol Madison, Wisconsin 53702 MARCH Stay

Dear Senator George, Representative Linton, and Members:

In accordance with sec. 16.531(1), Stats., we are submitting a report for the next quarter on the use of the authorities conferred in sections 16.53(10)(a), sec. 20.002(11)(a), Stats., and Subch. III of Chapter 18, Stats., related to cash flow management and the issuance of operating notes.

The cash position projections of the General Fund are \$43.1 million lower than reported to you in the January 27, 1993 report. This is due to lower than expected General Fund receipts.

The forecasts below are based on the Budget Adjustment Bill, and the Legislative Fiscal Bureau's January, 1992 revenue estimates. They also include the receipt of \$450 million from the issuance of the 1992 Operating Notes and the impoundment transfers to the trustee.

## General Fund Cash Forecast April-June, 1993 (\$ in millions)

Month	Beginning Balance	Receipts	Disbursements
April	\$316.7	\$1,187.6	\$ 985.5
May	518.8	1,030.6	904.9
June	644.5	1,105.3	1,525.2
July	224.6		

During the next fiscal quarter, the General Fund cash balance is projected to remain positive, with the possible exception of June 21st and June 22nd. On these days, it may become necessary to exercise the authority granted under sec. 20.002(11)(a), Stats., pertaining to the temporary reallocation of certain eligible fund balances. However, at no time during the next fiscal quarter will it be necessary to exercise the authority granted under sec. 16.53(10)(a) Stats., pertaining to the delay of payments.

Sincerely,

James R. Klauser

Secretary

### **WISCONSIN GAMING COMMISSION**

Tommy G. Thompson, Governor

John M. Tries, Chairman Terence M. Dunleavy, Commissioner William F. Flynn, Jr., Commissioner



Capitol Office: 150 East Gilman Street, Suite 1000 P.O. Box 8979 Madison, Wisconsin 53708-8979 (608) 264-6607 FAX (608) 267-4879

#### Capitol Office

March 1, 1993

West Office:

1802 West Beltline Highway P.O. Box 8941 Madison, Wisconsin 53708-8941 (608) 266-7777 FAX (608) 264-6644

Honorable Gary George Co-Chair, Joint Finance Committee Senator, 6th Senate District Room 115 South, State Capitol Madison, Wisconsin 53708

Honorable Barbara Linton Co-Chair, Joint Finance Committee Representative, 74th Assembly District Room 127 South, State Capitol Madison, Wisconsin 53708 Dear Senator George and Representative Linton:

Pursuant to State Lottery Statute 565.02 (7) I am pleased to submit to Joint Finance Committee the following FY 93 gross revenue report, total prize payout and prize payout structure for each type of lottery game offered. The projected figures for FY 94 are also included.

GAME TYPE	Fiscal Year 93	Projected Fiscal Year 94
INSTANT -		
PULL TABS:		
GROSS REVENUE-	\$15,000,000	\$18,000,000
# of GAMES	5 games	5 games
PAY OUT RATIO	60.38% est.	60.38% est.
Prize Payout	\$9,057,000 est	. \$10,868,400 est.
SCRATCH:		
SALES GOAL -	\$280,000,000	\$286,000,000
# of GAMES	14 games	16 games
PAY OUT RATIO	61.49% est.	61.54% est

Senator Gary George Representative Barbara Linton March 1, 1993 Page 2

	Fiscal Year 93	Projected Fiscal Year 94
Prize Payout	\$172,171,000 est.	\$176,004,400 est.
ON-LINE GAMES		
SALES GOAL	\$183,000,000	\$192,000,000
# of GAMES	4 games	4 games
PAY OUT RATIO		
<ul><li>POWERBALL</li><li>WVO MEGABUCK</li><li>SUPERCASH</li><li>DAILY PICK3</li></ul>	53.5%	50% 53.5% 53.5% 50%
AVERAGE	51.7%	51.7%
PRIZE PAYOUT	\$94,611,000 est.	\$99,264,000 est.
TOTAL:		
GROSS REVENUE	- \$478,000,000	\$493,000,000 (1)

PRIZE PAYOUT - \$275,839,000 est. \$286,136,400 est.

(1) In the FY 94-95 Biennial Budget submitted to DOA several caveats were attached to this gross revenue projection. They assumed the Product Information DIN approval for a \$2.8 million dollars increase and no expanded forms of gaming in the state. If the advertising DIN is denied sales are projected to remain flat at this year's projection of \$478,000,000.

Sincerely,

hairman

### **State of Wisconsin**

SENATE CHAIR

GARY R. GEORGE

Room 119 South State Capitol P.O. Box 7882 Madison, WI 53707-7882 Phone: 266-2500



#### ASSEMBLY CHAIR

BARBARA J. LINTON

Room 127 South State Capitol P.O. Box 8952 Madison, WI 53708-8952 Phone: 266-7690

#### JOINT COMMITTEE ON FINANCE

March 10, 1993

TO:

JOINT COMMITTEE ON FINANCE MEMBERS

FROM:

Senator Gary R. George

Representative Barbara J. Linton Co-Chair, Joint Committee on Finance

Attached is a copy of a request from the Wisconsin Gaming Commission dated March 1, 1993, under s. 565.02(7) of the statutes.

Please review this item and notify our office not later than Tuesday, March 23 , 1993, if you have any concerns about the request or would like the Committee to meet formally to consider it.

Also, please contact us if you need additional information.

GRG:BJL:lmr

Attachments

#### WISCONSIN GAMING COMMISSION

Tommy G. Thompson, Governor

John M. Tries, Chairman Terence M. Dunleavy, Commissioner William F. Flynn, Jr., Commissioner



Office:
ite 1000
0x 8979
08-8979
164-6607
267-4879
st Office:

Capitol C

March 16, 1993

st Office: Highway Box 8941

Madison, Wisconsin 53708-8941 (608) 266-7777

FAX (608) 264-6644

Honorable Gary George Co-Chair, Joint Finance Committee Senator, 6th Senate District Room 115 South, State Capitol Madison, Wisconsin 53708

Honorable Barbara Linton Co-Chair, Joint Finance Committee Representative, 74th Assembly District Room 127 South, State Capitol Madison, Wisconsin 53708

Dear Senator George and Representative Linton:

Pursuant to State Lottery Statute 565.02 (7) I am pleased to submit to Joint Finance Committee the following FY 93 gross revenue report, total prize payout and prize payout structure for each type of lottery game offered. The projected figures for FY 94 are also included.

GAME TYPE	Fiscal Year 93	Projected Fiscal Year 94

INSTANT -

PULL TABS:

GROSS REVENUE- \$15,000,000 \$18,000,000

# of GAMES 5 games 5 games

PAY OUT RATIO 60.38% est. 60.38% est.

Prize Payout \$9,057,000 est. \$10,868,400 est.

SCRATCH:

SALES GOAL - \$280,000,000 \$283,000,000

# of GAMES 14 games 16 games

PAY OUT RATIO 61.49% est. 61.54% est

Senator Gary George Representative Barbara Linton March 16, 1993 Page 2

	Fiscal Year 93	Projected Fiscal Year 94
Prize Payout	\$172,171,000 est.	\$174,158,200 est.
ON-LINE GAMES		
SALES GOAL	\$183,000,000	\$192,000,000
# of GAMES	4 games	4 games
PAY OUT RATIO		
- POWERBALL - WVO MEGABUCKS - SUPERCASH - DAILY PICK3 AVERAGE	53.5%	50% 53.5% 53.5% 50%
PRIZE PAYOUT		
TOTAL:		

GROSS REVENUE - \$478,000,000

\$493,000,000 (1)

PRIZE PAYOUT - \$275,839,000 est. \$284,290,600 est.

(1) In the FY 94-95 Biennial Budget submitted to DOA several caveats were attached to this gross revenue projection. They assumed the Product Information DIN approval for a \$2.8 million dollars increase and no expanded forms of gaming in the state. If the advertising DIN is denied sales are projected to remain flat at this year's projection of \$478,000,000.

These numbers were revised due to an error in the 1994 sales goal. Please call if you need any additional information.

Sincerely,

nairman

### **State of Wisconsin**

SENATE CHAIR

GARY R. GEORGE

Room 119 South State Capitol P.O. Box 7882 Madison, WI 53707-7882 Phone: 266-2500



ASSEMBLY CHAIR

BARBARA J. LINTON

Room 127 South State Capitol P.O. Box 8952 Madison, WI 53708-8952 Phone: 266-7690

#### JOINT COMMITTEE ON FINANCE

March 23, 1993

John Tries, Chair Gaming Commission 150 E. Gilman Street Suite 1000 Madison, WI 53708

#### Dear Commissioner Tries:

On March 3, 1993, a report required under s. 565.02(7) relating to lottery sales and prize payments was provided by the Gaming Commission to the Joint Committee on Finance for approval.

This is to inform you that the Committee will schedule a meeting, in conjunction with our biennial budget deliberations, to review the proposed prize payouts.

GARY RJGEORGE

Senate Chair

Sincerely,

BARBARA J. LINTON

Assembly Chair

GRG/BJL/lmr

cc: Members

Joint Committee on Finance

TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER SECRETARY



Mailing address: Post Office Box 7844 Madison, WI 53707-7844

March 10, 1993

Honorable Gary George, Co-Chair Honorable Barbara Linton, Co-Chair Members, Joint Committee on Finance 113 South, State Capitol P.O. Box 7882 Madison, WI 53702



Dear Senator George, Representative Linton, and Committee Members:

In June 1992, funding for the state's new accounting system was approved by the Joint Committee on Finance. At that time, the Committee requested that additional information be submitted at the Committee's December, 1992 meeting. In December, the Department of Administration provided the Committee with the requested information relating to savings accruing to the state as a result of the system, payment provisions for the master lease, increased needs of the agencies due to the accounting system, and budgeting for accounting system costs in FY93 and also FY94-95.

The December report included all information available at that early stage in the project. The report noted, however, that some information was still being collected and that subsequent reporting to the Committee would be necessary. In particular, information on agency financing of equipment in Fiscal Year 1993 had yet to be addressed. (Agencies were unable to incorporate equipment costs into their operational budgets for FY93 because funding for the accounting system was approved after FY93 budgets had been set). The purchase of equipment in FY93 is necessitated by the aggressive implementation schedule of the project (the WiSMART system is scheduled to be operational on July 1, 1993). All computer equipment, software and data connections must be in place and tested before that date to permit an uninterrupted flow of State Revenues and payments to state vendors. Accounting personnel must be trained and familiar with the system before July 1.

The Department has recently released details of a financing plan for the purchase of the necessary agency equipment. (See attached memo to agencies dated February 10.) Please note that the financing plan closely follows the strategy outlined in the December 1992 report to the Committee. The Department will fund the minimal equipment through a DOA PR-S appropriation in late FY93. Agencies will repay the purchase of equipment early FY94 with funds provided by a budget supplement in the Governor's biennial recommendations.

TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER SECRETARY



Mailing address: Post Office Box 7844 Madison, WI 53707-7844

REC

DATE:

February 10, 1993

TO:

AGENCY BUDGET OFFICERS AGENCY FINANCIAL MANAGERS AGENCY PROCUREMENT OFFICERS

FROM:

RICHARD G. CHANDLER, STATE BUDGET OFFICE

WILLIAM J. RAFTERY, STATE BUREAU OF FINANCIAL OPERATIONS

RE:

WISMART EQUIPMENT COSTS

#### **Budget Supplements for WiSMART Equipment Costs**

The Governor's budget for 1993-95 contains funding recommendations for agency equipment costs of accommodating the new state accounting system. Appropriations have been created under s.20.865 program supplements, and the release of funds to agencies in FY94 or FY95 will be consistent with resources approved by the Department of Administration in FY93, assuming program supplements are approved by the Legislature.

Since the WiSMART related equipment must be purchased and installed in FY93 before program supplements are approved, the Department of Administration will provide the initial funding. Subsequently, in FY94, the Department of Administration will bill agencies back for the equipment purchased in FY93.

State agencies will be notified by the Department of Administration in mid-February of the specific types of equipment and software items that are considered necessary for connectivity and use of WiSMART. Dollar amounts will be attached to each agency authorization, with the bottom line funding sources representing the maximum DOA will supplement agencies, assuming successful passage in the budget. If agencies procure more equipment or more expensive equipment than has been authorized by DOA, the difference will be borne by the agencies.

Agencies will use their internal procurement policies and procedures to purchase equipment. Technical assistance in the procurement and installation of equipment will be provided to those agencies that desire it. Approved equipment costs will be temporarily coded to an agency clearing account established for WiSMART equipment purchases. Subsequently, agencies will bill DOA in FY93 for the approved equipment costs charged to the agency's clearing account. The accounts will be cleared by DOA which will prepare vouchers transferring the costs from the clearing accounts to a DOA PR-S appropriation.

The following paragraphs describe in more detail the process agencies will use to purchase WiSMART equipment.

#### **Clearing Accounts**

The State Bureau of Financial Operations has established appropriation 911 as the WiSMART Equipment Clearing Account. Within approximately one week from the date of this memo, DOA will provide state agencies with specific authorization to use the clearing account and will provide an authorized dollar limit for equipment charges. Each agency receiving approval will use its own 911 clearing account to code equipment charges.

#### **Clearing Account Limits**

Info Tech and WiSMART team members have met with many agencies to determine requirements for connecting agency PCs to the WiSMART system. The state budget and finance offices have also met with agencies to review biennial budget requests submitted by agencies for supplemental funding. From these initial meetings, the budget and finance offices have established preliminary clearing account limits. The limits were determined by applying DOA bulletin prices to equipment deemed necessary to connect to and operate the WiSMART System. In most cases, the limit will be different from the agency budget request. This is because of general budgetary constraints and because DOA bulletin rates were used to establish the limits. Agencies should not begin to enter any obligation or charge any costs to the clearing accounts until DOA communicates the authorized clearing account limit to the agency in writing. The authorization will include a list of approved equipment priced at DOA bulletin rates. In certain cases, DOA Finance may authorize a clearing account amount even though the agency intends to pay the costs from internal funds and not through supplements. In these situations, an agency funding source will be identified.

#### Subsequent Modifications to Limit

DOA may schedule a site visit with an agency to review a specific budget request. This review may result in an upward adjustment to the clearing account limit.

#### **Equipment Purchases**

(Note: Included within the definition of equipment is any hardware, software, or service cost that DOA deems necessary to connect agency computer equipment to the WiSMART system.) After receiving a written clearing account authorization and dollar limit from the DOA budget office, agencies may order computer equipment. Agencies must follow state procurement policies and their own internal procedures to purchase equipment. DOA will assist agencies with the purchase and installation of any equipment, if the agency desires (see below). Agencies may order either the DOA recommended equipment (i.e. equipment used to calculate the clearing account limits) or equipment that complies with the agencies' computer equipment standards provided the equipment will function properly with the WiSMART System. DOA will fund equipment that is at least technologically equivalent to the equipment authorized by DOA. For example, if an agency is authorized to purchase a 386 computer at \$1,600 (based on the DOA bulletin for a 386 OMNI TECH computer) and the agencies standard is Zenith, the agency is authorized to purchase a 386 Zenith computer. However, the agency will only receive funding for \$1,600. Clearing account charges that exceed the clearing account authorization limit will not be funded. Therefore, in the previous example, a Zenith computer totaling \$3,000 would require \$1,400 of agency funding. If the agency is able to purchase a 386 computer at a price less than the DOA standard cost, only actual agency costs will be funded. For instance, if, as in the previous example, the DOA standard is \$1,600 for a 386 computer and the agency acquires one for \$1,500, DOA will fund only the \$1,500.

#### **Agency Assistance**

DOA's Bureau of Information Technology (BITM) or Office of Computer Services (OCS) will provide technical assistance to agencies that need help purchasing and installing computer equipment. Agencies may contact Sara Fullmer of BITM at 266-0000 to schedule appointments for assistance.

#### Agency Reimbursement by DOA

After all approved computer equipment has been paid by the agency and charged to the clearing account, the agency should prepare an invoice and submit it to the Division of Administrative Services (DOAS) in the Department of Administration. Address invoices as follows:

Marj Kuenn Accounting Section Division of Administrative Services P.O. Box 7869 101 E. Wilson Street Madison, WI 53707-7869

Only one invoice should be submitted for all equipment and software. This will minimize the number of transactions that will be required to clear the accounts. The invoice should not exceed the authorized limit. Agencies must attach two copies of the complete list of equipment purchased through the clearing account, including identifying information, such as model and serial numbers and dollar cost. DOAS will review the invoices and equipment lists to determine that only approved equipment was invoiced. DOAS will pay the lessor of the invoice or clearing account limit.

#### **Zeroing Clearing Accounts**

All charges to agency clearing accounts should be posted no later than May 31. Clearing account charges must be removed by June 15, 1993. The DOA Division of Administrative Services is the only office authorized to transfer costs from agency clearing accounts to DOA. After DOAS has made all appropriate transfers, any amounts remaining in clearing accounts must be cleared within each agency.

#### Agency Repayments in FY 94

The Division of Administrative Services will bill agencies in FY 94 for any agency equipment costs funded by DOA in FY93. Agencies eligible for supplements can then apply for supplements. Allotment instructions for FY 94 will detail how supplements may be submitted.

#### **Questions**

Any questions regarding this memo should be directed to either Dan Caucutt (266-0777) of the State Budget Office or Steve Censky (266-8158) of State Bureau of Financial Operations.

cc: Robert Lang, Legislative Fiscal Bureau

### STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION

101 East Wilson Street, Madison, Wisconsin

TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER SECRETARY



Mailing address: Post Office Box 7864 Madison, WI 53707-7864

March 5, 1993

The Honorable Gary R. George, Co-Chair Joint Committee on Finance Room 115 South, State Capitol Madison, WI 53702

Dear Senator George:

The purpose of this letter is to inform the Joint Committee on Finance of changes to the Low Income Energy Assistance Program (LIEAP) and Exxon Oil Overcharge expenditures that have resulted from a reduction in the heating assistance caseload. At the December 15, 1992 meeting of the Joint Finance Committee, \$6.8 million of the Exxon funds was allocated for heating benefits and crisis assistance; \$3,143,500 was allocated to weatherization.

Since that meeting we have received more current caseload information which would affect program funds. The caseload levels for heating assistance by the first week in February are down from last year's levels. However, the demand for weatherization and emergency furnace repair/replacements has increased. We believe that the decline in the heating benefit caseload will allow the Department of Health and Social Services to meet the Committee's intent of maintaining an average benefit level of \$300 without the need to expend all of the Exxon funds allocated.

Therefore, of \$6.8 million of the Exxon funds allocated to the Department of Health and Social Services for heating assistance and crisis intervention, they intend to spend 15 percent of the funds for the emergency repair and replacement of furnaces, which is a service authorized under the LIEAP statutes. This will allow us to maintain the \$300 average benefit level while it reduces the disruption and loss of weatherization services.

Because the LIEAP State Plan previously reviewed by your committee anticipated that this furnace repair and replacement service would be funded out of the LIEAP appropriation through a transfer of funds, we are hereby submitting a LIEAP Plan amendment to clarify that the furnace repair and replacement will be funded by Exxon funds this will allow us to retain \$895,700 in LIEAP funds for weatherization services.

This request has been prepared with the assistance and concurrence of the Department of Health and Social Services.

Thank you for your interest in these programs.

Sincerely,

James R. Klauser

Secretary



State Public Defender

Nicholas L. Chiarkas

**Deputy State Public Defender** 

Eileen A. Hirsch

# The State of Wisconsin STATE PUBLIC DEFENDER

131 West Wilson Street Suite 100 (53703-3233) PO Box 7923 (53707-7923) Madison, Wisconsin (608) 266-0087

March 8, 1993

**Chief, Trial Division** Ellen K. Berz

Chief, Appellate Division Kenneth P. Casey



James R. Klauser, Secretary Department of Administration 101 E. Wilson Street, 10th Floor Madison, WI 53702

Senator Gary George, Co-Chair Joint Committee on Finance 115 South, Capitol Madison, WI 53702

Representative Barbara Linton, Co-Chair Joint Committee on Finance 127 South Capitol Madison, WI 53702

Dear Secretary Klauser, Senator George and Representative Linton:

In accordance with s.977.085, Stats., we are submitting a report on the 1992-93 private bar appropriation of the Office of the State Public Defender [s.20.550(1)(d)]. The appropriation at the beginning of the fiscal year was \$17,381,829.

Through December 1992, the Office opened 58,001 cases; 21,912 of these cases were appointed to private bar attorneys. This projects to a 6.2% increase in cases over last years total.

No deficit occurred in FY92, based upon current accounting practices, in which we are funded to pay only those private bar bills which are received in our local offices by March 31 of each fiscal year. For FY93, we currently project a deficit of \$300,000 to \$500,000. We receive, on average, \$78,900 worth of private bar bills each day in our local offices. If our projections are accurate, we will delay paying until July 1, 1993 between 4-6 days of private bar bills.

At this point in the fiscal year, we should be able to pinpoint more closely what our deficit will be. However, because of the ever-increasing workload in the assigned counsel unit, we have fallen behind with the processing of private bar bills. We are just beginning to process bills which were received in our office on January 5, 1993. DOA has approved recently the hiring of a limited term employe to help us catch up. This does, however, point out the urgency of our budget request for an additional fiscal clerk position for the assigned counsel division.

Sincerely,

DANIEL M. BERKOS, Chai State Public Defender Board

DMB/mp

c: Gov. Tommy G. Thompson

Joint Committee on Finance Members

Cynthia Archer Carri Allen



#### TOMMY G. THOMPSON

#### Governor State of Wisconsin

March 5, 1993

Members, Wisconsin State Senate Members, Wisconsin State Assembly State Capitol Madison, WI 53707-7882

Dear Senators and Assembly Members:

I am enclosing with this letter drafted legislation which will increase the authority of the State of Wisconsin Building Commission to refund general obligation bonds. Bond market interest rates have decreased dramatically, offering new opportunities for savings on general obligation bond debt service. Today the Building Commission awarded the sale of \$137,530,000 of general obligation refunding bonds which will save the taxpayers of Wisconsin \$14.25 million in interest payments over the next 18 years, a savings with a present value of \$8.1 million. The sale of these bonds exhausts the additional authority contained in 1991 Wisconsin Act 324 passed last September. The total savings of two refunding bond issues sold under this authority amounts to over \$28.6 million of future value savings with a present value of over \$17.6 million. All general obligation refunding transactions to date have resulted in present value savings of \$53.4 million to the taxpayers of Wisconsin.

Under today's market conditions as much as \$7.1 million additional present value savings may be possible. I am asking you to pass this legislation promptly so that the Building Commission has the necessary bonding authority to move promptly as opportunities present themselves.

As with the other refundings undertaken over the past year it is my intent that this authority only be used for economic refunding, not a structural refunding that extends the life of debt or increases the cost of debt in any year. I intend to continue my policy of only refunding for interest savings.

Because this represents a critical opportunity to capture significant savings for Wisconsin taxpayers, for purposes of s. 16.47(2), <u>Stats.</u>, I hereby find an emergency exists and request expedited passage of this legislation. The Department of Administration has provided its analysis to the Legislative Fiscal Bureau and is distributing additional materials to the Legislature.

Thank you for your consideration of this important matter.

Sincerely.

Tommy G. Thompson GOVERNOR

Room 115 East, State Capitol, P.O. Box 7863, Madison, Wisconsin 53707 • (608) 266-1212 • FAX (608) 267-8983

TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER SECRETARY



Mailing address: Post Office Box 7864 Madison, WI 53707-7864

#### MEMORANDUM

March 5, 1993

TO:

FROM:

James R. Klauser, Secretary Department of Administra

SUBJECT: Legislation to Allow Additional Refunding of State Bonds

The Governor is seeking legislation to allow additional refunding of state bonds to take advantage of lower interest rates. Companion bills will be sent to the Senate and Assembly for action on Tuesday, March 9.

#### History of Recent Refundings

Since 1988, \$1.287 billion of state general obligation debt has been issued to replace previously issued bonds and take advantage of lower interest rates. As the attached chart shows, the state has saved \$53.5 million in present value debt service costs through these refundings.

#### Need For Additional Refunding Authority

Based on today's interest rates, additional state debt could be refunded with interest rate savings if the authority to do so was available. The bill recommended by the Governor would provide authority to refund an additional \$417 million of bonds. If market conditions continue to be favorable, this refunding authority would be used and would result in additional savings. At today's rates, the savings would be approximately \$7.1 million.

As with other refundings, use of this refunding authority would be subject to Building Commission approval. As with the other 1993 refundings, the Governor intends that this authority would be used only for an economic refunding, not a structural refunding that extends the life of debt or increases the cost of debt in any year.

Thank you for your attention to this issue.

Attachment

Summary	Summary of GO Refundings	S						
				**************************************				
	Refunded	Range of	Refunding	WO CONTINUED AND AND AND AND AND AND AND AND AND AN	PV %	PV \$	FV \$	16 Year
Date	Bonds	Rates	Bonds	Rate	Savings	Savings	Savings	Yield
5/6/88	391,000,000	8.0% - 10.0%	420,065,000	6.88%	6.37%	24,132,329	23,893,289	7.50%
2/20/92	410,680,416	6.0% - 7.8%	448,935,000	6.17%	2.86%	11,729,681	(23,916,787)	
1/21/93	259,940,000	4.5% - 7.5%	280,060,000	5.43%	3.68%	9,578,233	14,435,734	
3/5/93	125,845,000	6.5% - 7.1%	137,530,000	5.06%	6.40%	8,056,741	14,253,095	5.20%
	THE PROPERTY OF THE PROPERTY O	The state of the s	And A fall of the second secon	AND A JOSEPH VIOLENTIA VARIABLE TO VARIABLE TO VARIABLE VARIABLE.	An included a specimen volta promota a footoning way visited	AND	and the same of th	and the state of t
Totals	Totals 1,187,465,416	Vi Au A A A A A A A A A A A A A A A A A A	1,286,590,000		4.51%	53,496,984	A CHERONY A VERTICAL WAS INCUSTED A A SALES CONTRIBUTION OF A SERVICE OF A SALES CONTRIBUTION OF A SAL	

- AN ACT to amend 20.866 (2) (xc) and 20.866 (2) (xd) of the statutes,
- 2 relating to the amount of certain public debt authorizations and
- 3 granting bonding authority.

#### Analysis by the Legislative Reference Bureau

This bill increases the bond refunding authority of the building commission. Refunding authority is used to refinance state debt by paying state debt prior to maturity and issuing new state debt at a lower interest rate. The authority to refund general obligation debt paid from general purpose revenue is increased by \$340,000,000 to a new total of \$1,578,000,000. The authority to refund self-amortizing general obligation debt paid from program revenue or segregated funds is increased by \$10,000,000 to a new total of \$160,000,000.

For further information see the state fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- SECTION 1. 20.866 (2) (xc) of the statutes is amended to read:
- 5 20.866 (2) (xc) Building commission; refunding tax supported general
- 6 obligation debt. From the capital improvement fund, a sum sufficient to
- refund the whole or any part of any unpaid indebtedness used to finance 7
- facilities in which general obligation bonds are paid from general purpose
- revenue. The state may contract public debt in an amount not to exceed 1,640,000 000
- \$1,238,000,000 \$1.578,500,000 for this purpose. Such indebtedness shall 10
- 11 be construed to include any premium and interest payable with respect

thereto. Debt incurred by this paragraph shall be repaid under the 1

appropriations providing for the retirement of public debt incurred for 2

tax-supported facilities in proportional amounts to the purposes for which 3

the debt was refinanced. It is the intent of the legislature that this 4

refunding authority only be used if the true interest costs to the state 5

can be reduced. 6

16

19

SECTION 2. 20.866 (2) (xd) of the statutes is amended to read: 7

20.866 (2) (xd) Building commission; refunding self-amortizing gen-8

eral obligation debt. From the capital improvement fund, a sum suffi-9

cient to refund the whole or any part of any unpaid indebtedness used to 10

finance facilities in which general obligation bonds are repaid from pro-11

gram revenues or segregated funds. The state may contract public debt in 12

165,000,000 for this purpose. an amount not to exceed \$150,000,000 Si 13

indebtedness shall be construed to include any premium and interest pay-14

able with respect thereto. Debt incurred by this paragraph shall be 15

repaid under the appropriations providing for the retirement of public

debt incurred for self-amortizing facilities in proportional amounts to 17

the purposes for which the debt was refinanced. It is the intent of the 18

legislature that this refunding authority only be used if the true inter-

est costs to the state can be reduced. 20

(End) 21

TOMMY G. THOMPSON GOVERNOR JAMES R. KLAUSER SECRETARY



Mailing address: Post Office Box 7864 Madison, WI 53707-7864

March 3, 1993

The Honorable Gary R. George, Co-Chair The Honorable Barbara J. Linton, Co-Chair Joint Committee on Finance Room 113 South, State Capitol Madison, Wisconsin 53702

Dear Senator George and Representative Linton:

With this letter, I am forwarding to you the Updated Implementation Plan for the Consolidation of Information Technology Services for the State of Wisconsin. Submittal of this plan complies with 1991-93 budget provisions and supplements the original implementation plan that was submitted to the Committee in November 1991.

I am especially pleased to submit this report because the computer consolidation project exemplifies Wisconsin's leadership role among state governments in streamlining data processing activities, reducing taxpayer costs and planning for future technology to improve state services. The Governor has pursued the goal of streamlining the State's data processing activities for the past six years, and, with the Legislature's assistance, the creation of the Division of Information Technology Services, its achievements to date and its plans for the future, reflect the accomplishment of that goal.

Among the notable achievements of the past fifteen months since the consolidation was approved by the Legislature are the purchase of two state of the art mainframe computers at record savings using newly authorized procurement procedures. Also of note are the smooth transfer of operations from the former regional centers and the Department of Industry, Labor and Human Relations and the elimination of 28 data processing positions from those organizations. These are major accomplishments, especially considering the short time frame, and are the result of hard work by many state employees as well as the substantial planning efforts which preceded implementation.

Senator George and Representative Linton Updated IT Consolidation Plan page 2

The job, however, is not done. Major projects currently underway include reviewing the feasibility of consolidating data centers that use different operating systems and planning the integration and automation of the tape libraries as well as other more technical studies. These projects are also described in the report and are an on-going part of Info-Tech's work.

We appreciate your continued interest in this project.

Sincerely,

James R. Klauser

Secretary